December 18, 2019

TO: Superintendents, Principals, Athletic Directors, and Football Coaches

FROM: Brad Garrett, Assistant Executive Director

SUBJECT: OSAA Football Ad Hoc Advisory Committee Update

The Football Ad Hoc Committee conducted its twelfth public meeting on December 16, 2019 at the OSAA Office in Wilsonville. Committee recommendations will be forwarded to the OSAA Executive Board for review and potential adoption on February 10, 2020. The next public meeting of the Ad Hoc Football Advisory Committee is Wednesday, January 22, 2019.

OSAA staff provided a summary of 25 pieces of correspondence received after the last meeting. The Committee received testimony or comments from 9 individuals representing 8 schools. The group then convened into a work session to discuss those items outlined on the posted agenda.

At this point the group is currently supporting the following recommendations:

- Using criteria to identify teams eligible to play down a classification for a two-year period. A complete list of qualifying schools and their status is included within this update.
  - Any team with a two-year in-classification winning percentage of 22% or lower will have the option to move down a classification level.
- Using criteria to identify teams that would be required to move back to their originating classification level after playing down for a two-year period.
  - Any team with a two-year in-classification winning percentage of 66.67% or higher is automatically moved to originating classification after the two-year period.
  - Any team that wins an OSAA Football Championship game, regardless of round, is automatically moved to originating classification after the two-year period.
  - The Committee is also discussing adding an additional criterion that would allow review of any team under the 66.67% percentage outlined above but has demonstrated through a combination of winning percentage, league finish, participation numbers, or state championship qualification that it may need to be moved back up.
- Eliminating the following original criteria moving forward as the two-year in-classification winning percentage of 22% or lower captures 99% of the teams.
  - Any team with a four-year in-classification winning percentage of 22% or lower
  - Has played 12 or fewer in-classification games during the last four years.
- Continue piloting 6-player Football for the 2020 and 2021 seasons
  - There is consensus to keep the current recommendation to allow any team with enrollment of 89 or less to participate in the 6-player game.
  - There is no support from the OSAA Executive Board to extend the season beyond the cutoff date for the pilot program.


• During the pilot, no OSAA State Championship will be awarded at the 6-player level.

• Modify the current structure to require 9-player Football at the 2A Classification level with implementation date to be delayed until the beginning of the next 4-year time block beginning with the 2022 season.
  o Any 2A school choosing to continue to play 11-player will have the option to participate at the 3A level in Football and would not be required to move other sports/activities up to the 3A.
  o 8-player teams in the enrollment zone of 89-120 would play 9-player thus eliminating the enrollment zone for 8-player football. 1A teams choosing to play up to 9-player would have the option to participate in football only and would not be required to move in other sports.
  o All 2A schools currently playing down to the 1A level would be returned to the 2A classification to participate in the 9-player game.

Additional Discussion Information:

Criteria/Benchmarks

The group spent considerable time discussing the current criteria with focus on the teams with a 2-year winning percentage that just missed the 22% mark and the potential implications of moving that line to accommodate several play down requests that were submitted. Ultimately, the group decided that the current benchmark is correctly identifying the vast majority of teams that need relief and moving the line will just create a similar issue with a different group of schools.

There is support to continue to evaluate the “move back” criteria and perhaps add some additional markers outside of winning percentage or wins within the bracket that could be used to determine if a team needs to go back to their originating classification. Specifically looking at expanding this criterion to include any Colley win before calculating final 2-year winning percentage.

9-player Football

The Committee has received mixed communication from the 2A Classification regarding moving to 9-player starting in 2020. Several leagues are in support of the immediate transition while others have requested an opportunity to introduce the game at the JV level for the next two years prior to requiring it at the Varsity level.

Perceived barriers are the inability to schedule games with other classifications, out of state teams, and ranking system implications. OSAA staff will ask the Ranking Committee to consider these concerns at one of their upcoming meetings.

OSAA staff will be surveying all 2A schools regarding the 9-player game with results to be shared with the Ad Hoc Committee at their next meeting.

8-player Football

No changes recommended at this time to the 8-player game. There are concerns that sponsoring 11, 9, 8, and 6-player games is not feasible moving forward. The delay in the implementation of 9-player will
give the Committee an opportunity to better understand the structural implications of attempting to support all four game types prior to the next time block.

6-player Football

There is support to consider establishing a framework to evaluate the 6-player game moving forward. During the 2019 season 15 teams started the year but only 12 completed the season.

There is consensus that the number of 6-player schools that complete the season will need to increase to a minimum of 25 schools before a Championship can be supported. Three additional schools will opt to the 6-player game for the 2020 season bringing the total to 18 teams to begin the season.

4A Classification Structure

A plan to create a mixed classification configuration was presented to the Committee that would combine 4A and 3A schools from Eastern Oregon into a single Special District. The district would have the autonomy to determine the process to qualify 4A and 3A teams into the OSAA Championships.

The group supports this new league configuration as it addresses the league size issue immediately and provides an opportunity to demonstrate that mixed classifications within a single district can be viable.

Allocations/Brackets (see attached classification proposal)

The Committee is recommending changes at several classification levels and proposed qualifiers and allocations are listed below. The group is seeking feedback on these recommendations prior to the January 22 meeting.

<table>
<thead>
<tr>
<th>Classification</th>
<th>Qualifiers</th>
<th>Allocation Method</th>
</tr>
</thead>
<tbody>
<tr>
<td>6A</td>
<td>32</td>
<td>3 teams per SD plus 11 via rankings</td>
</tr>
<tr>
<td>5A</td>
<td>16</td>
<td>4 teams per SD</td>
</tr>
<tr>
<td>4A</td>
<td>16</td>
<td>2 teams per SD plus 4 via rankings</td>
</tr>
<tr>
<td>3A</td>
<td>16</td>
<td>SD1 – 6 teams, SD2 – 6 teams, and SD-3 – 2 teams plus 2 via rankings</td>
</tr>
<tr>
<td>2A</td>
<td>16</td>
<td>3 teams per SD plus 1 via rankings</td>
</tr>
<tr>
<td>1A</td>
<td>16</td>
<td>4 teams per SD plus 4 via rankings</td>
</tr>
</tbody>
</table>

Note: Allocations to be determined yearly at the Sept. Executive Board Meeting.
2020-2021 Criteria Summary

Summary of teams who have played down during the last two-year period – any school with a two-year in-classification winning % greater than or equal to 66.67% or has won an OSAA Football Championship game, regardless of round, is automatically moved back to their originating classification level.

<table>
<thead>
<tr>
<th>School</th>
<th>Class</th>
<th>2-year In Class Win %</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adrian / Jordan Valley</td>
<td>1A</td>
<td>83.33%</td>
<td>MOVE TO 2A</td>
</tr>
<tr>
<td>Bonanza</td>
<td>1A</td>
<td>47.37%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Butte Falls / Crater Lake Char. Acad.</td>
<td>1A</td>
<td>56.25%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Cleveland</td>
<td>5A</td>
<td>26.67%</td>
<td>MOVE BACK TO 6A</td>
</tr>
<tr>
<td>Corbett</td>
<td>3A</td>
<td>28.57%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Creswell</td>
<td>2A</td>
<td>27.78%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Crook County</td>
<td>4A</td>
<td>33.33%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Enterprise</td>
<td>1A</td>
<td>42.86%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Forest Grove</td>
<td>5A</td>
<td>52.63%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Hidden Valley</td>
<td>3A</td>
<td>76.47%</td>
<td>MOVE BACK TO 4A</td>
</tr>
<tr>
<td>Lowell</td>
<td>1A</td>
<td>72.50%</td>
<td>MOVE BACK TO 2A</td>
</tr>
<tr>
<td>Madras</td>
<td>3A</td>
<td>58.82%</td>
<td>MOVE BACK TO 4A</td>
</tr>
<tr>
<td>McKay</td>
<td>5A</td>
<td>16.67%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Myrtle Point</td>
<td>1A</td>
<td>12.50%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Oakridge</td>
<td>1A</td>
<td>30.43%</td>
<td>MOVE BACK TO 2A</td>
</tr>
<tr>
<td>Pilot Rock / Nixyaawii</td>
<td>1A</td>
<td>68.75%</td>
<td>MOVE TO 2A</td>
</tr>
<tr>
<td>Riverside</td>
<td>2A</td>
<td>0.00%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Siuslaw</td>
<td>3A</td>
<td>30.00%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>South Eugene</td>
<td>5A</td>
<td>55.56%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>The Dalles</td>
<td>4A</td>
<td>46.67%</td>
<td>MOVE BACK TO 5A</td>
</tr>
<tr>
<td>Waldport</td>
<td>1A</td>
<td>18.75%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Warrenton</td>
<td>2A</td>
<td>73.33%</td>
<td>MOVE BACK TO 3A</td>
</tr>
<tr>
<td>Wilson</td>
<td>5A</td>
<td>17.65%</td>
<td>MOVE BACK TO 6A</td>
</tr>
</tbody>
</table>
2020-2021 Criteria Summary

Summary of teams that have qualified to play down a classification level based on an in-classification winning percentage of 22% or less during the 2018 and 2019 seasons.

<table>
<thead>
<tr>
<th>School</th>
<th>Class</th>
<th>2-year In Class Win %</th>
<th>Action</th>
</tr>
</thead>
<tbody>
<tr>
<td>Blanchet Catholic</td>
<td>3A</td>
<td>6.67%</td>
<td>STAY</td>
</tr>
<tr>
<td>Canby</td>
<td>6A</td>
<td>11.11%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Cove</td>
<td>1A</td>
<td>15.38%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Crow</td>
<td>1A</td>
<td>20.00%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Douglas</td>
<td>3A</td>
<td>5.56%</td>
<td>STAY</td>
</tr>
<tr>
<td>Franklin</td>
<td>6A</td>
<td>7.14%</td>
<td>MOVE BACK TO 6A</td>
</tr>
<tr>
<td>Gold Beach</td>
<td>2A</td>
<td>7.69%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Irrigon</td>
<td>3A</td>
<td>12.50%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Jewell</td>
<td>1A</td>
<td>15.38%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Junction City</td>
<td>4A</td>
<td>6.67%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Madison</td>
<td>6A</td>
<td>5.88%</td>
<td>MOVE BACK TO 6A</td>
</tr>
<tr>
<td>McLoughlin / Griswold</td>
<td>4A</td>
<td>9.09%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Milwaukie / Milwaukie Acad. of the Arts</td>
<td>5A</td>
<td>13.33%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Mitchell/Spray/Wheeler</td>
<td>1A</td>
<td>21.43%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Molalla</td>
<td>4A</td>
<td>20.00%</td>
<td>STAY</td>
</tr>
<tr>
<td>North Eugene</td>
<td>5A</td>
<td>16.67%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>North Lake</td>
<td>1A</td>
<td>13.33%</td>
<td>Move to 6-player</td>
</tr>
<tr>
<td>Philomath</td>
<td>4A</td>
<td>14.29%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Phoenix</td>
<td>4A</td>
<td>14.29%</td>
<td>STAY</td>
</tr>
<tr>
<td>Pine Eagle</td>
<td>1A</td>
<td>8.33%</td>
<td>Move to 6-player</td>
</tr>
<tr>
<td>Prospect Charter</td>
<td>1A</td>
<td>6.25%</td>
<td>Move to 6-player</td>
</tr>
<tr>
<td>Salem Academy</td>
<td>3A</td>
<td>11.76%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Sisters</td>
<td>4A</td>
<td>21.43%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>South Umpqua</td>
<td>3A</td>
<td>18.75%</td>
<td>STAY</td>
</tr>
<tr>
<td>Taft</td>
<td>3A</td>
<td>18.75%</td>
<td>STAY</td>
</tr>
<tr>
<td>Umatiilla</td>
<td>3A</td>
<td>18.18%</td>
<td>Play Down Confirmed</td>
</tr>
<tr>
<td>Vernonia</td>
<td>2A</td>
<td>13.33%</td>
<td>STAY</td>
</tr>
</tbody>
</table>
Summary of teams already allowed to play down in all activities per action taken by the OSAA Executive Board for this current four-year time block. These teams are not eligible to move down another classification level based on previous action.

<table>
<thead>
<tr>
<th>Schools</th>
<th>Class</th>
<th>2 year %</th>
<th>4 year %</th>
</tr>
</thead>
<tbody>
<tr>
<td>Brookings-Harbor</td>
<td>3A</td>
<td>36.36%</td>
<td>16.00%</td>
</tr>
<tr>
<td>Chemawa</td>
<td>2A</td>
<td>0.00%</td>
<td>0.00%</td>
</tr>
<tr>
<td>Gervais</td>
<td>2A</td>
<td>17.65%</td>
<td>20.59%</td>
</tr>
<tr>
<td>Illinois Valley</td>
<td>2A</td>
<td>16.67%</td>
<td>13.33%</td>
</tr>
</tbody>
</table>

The OSAA staff will provide a Committee update, like this one, to all superintendents, principals, athletic directors, and football coaches following each meeting. The Committee roster, charge, and any additional committee information is available at [http://www.osaa.org/governance/committees](http://www.osaa.org/governance/committees).

Written suggestions and proposals should be emailed to the OSAA at bradg@osaa.org. Any communication received by the OSAA will be shared with all committee members for review and discussion.

**The next public meeting of the Ad Hoc Football Advisory Committee is Wednesday, January 22, 2019.**

The general format for the meeting will be for the Committee to receive public testimony followed by a closed work session. The Committee appreciates your support and encourages your participation in this process. Please do not hesitate to contact Brad Garrett (bradg@osaa.org) at the OSAA if you have any questions.
**Proposed 2020 OSAA Football**

### 6A-SD1 Special District 1
- Cleveland
- Franklin
- Grant
- Jefferson
- Lincoln
- Madison
- Roosevelt
- Wilson

### 5A - Special District 1
- Banks
- Hood River Valley
- Parkrose
- Pendleton
- Scappoose
- St. Helens
- The Dalles

### 4A - Special District 1
- Astoria
- Seaside
- Tillamook
- Valley Catholic

### 4A - Special District 2
- Crook County (5A)
- Estacada
- Gladstone
- Madras
- Molalla
- North Marion

### 4A - Special District 3
- Cascade
- Newport
- Stayton
- Sweet Home
- Woodburn

### 4A - Special District 4
- Cottage Grove
- Elmira
- Marist Catholic
- Marshfield
- North Eugene (5A)

### 4A - Special District 5
- Henley
- Hidden Valley
- Klamath Union
- Mazama
- North Valley
- Phoenix

### 4A/3A - Special District 6
- Baker
- Burns*
- La Grande
- McLoughlin/Griswold* (4A to 3A)
- Nyssa*
- Ontario
- Vale*

### COLOR KEY

- **Green**: Required/Elected to Move Up
- **Yellow**: Play Down Confirmed

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- **6A-SD2 Special District 2**
  - Aloha
  - Beaverton
  - Jesuit
  - Mountainside
  - Southridge
  - Sunset
  - Westview

- **6A-SD3 Special District 3**
  - Century
  - Glencoe
  - Liberty
  - McMinnville
  - Newberg
  - Sherwood

- **6A-SD4 Special District 4**
  - Barlow
  - Centennial
  - Central Catholic
  - Clackamas
  - David Douglas
  - Gresham
  - Reynolds
  - Sandy

- **6A-SD5 Special District 5**
  - Lake Oswego
  - Lakeridge
  - Oregon City
  - Tigard
  - Tualatin
  - West Linn

- **6A-SD6 Special District 6**
  - Bend
  - McNary
  - Mountain View
  - South Salem
  - Sprague
  - Summit
  - West Salem

- **6A-SD7 Special District 7**
  - Grants Pass
  - North Medford
  - Roseburg
  - Sheldon
  - South Medford
### Proposed 2020 OSAA Football

#### 3A - Special District 1
- Amity
- Blanchet Catholic
- Clatskanie
- Corbett (4A)
- Dayton
- Philomath (4A)
- Rainier
- Scio
- Taft
- Warrenton
- Willamina
- Yamhill-Carlton

#### 2A-SD1 Special District 1
- Gaston
- Knappa
- Neah-Kah-Nie
- Nestucca
- Portland Christian
- Vernonia

#### 2A-SD2 Special District 2
- Chemawa
- Colton
- Culver
- Gervais
- Kennedy
- Salem Academy
- Santiam
- Sheridan

#### 2A-SD3 Special District 3
- Central Linn
- Creswell (3A)
- Jefferson
- Lowell
- Monroe
- Oakland
- Oakridge
- Regis
- Toledo

#### 1A-SD1 Special District 1
- Elkton
- Falls City / Kings Valley Char. Acad.
- Mapleton
- Mohawk
- North Douglas
- Perrydale
- Siletz Valley
- St. Paul
- Waldport (2A)
- Yoncalla

#### 2A-SD2 Special District 2
- Bonanza (2A)
- Butte Falls / Crater Lake Char. Acad. (2A)
- Camas Valley
- Chiloquin
- Days Creek
- Glendale
- Gold Beach (2A)
- Hosanna Christian
- Myrtle Point (2A)
- Riddle
- Triad

#### 2A-SD4 Special District 4
- Bandon
- Coquille
- Glide
- Illinois Valley
- Lakeview
- Lost River
- Reedsport
- Rogue River

#### 1A-SD4 [6] Special District 4 [6-player]
- Alsea
- Crow
- Eddyville Charter
- Gilchrist
- Jewell
- McKenzie
- North Lake
- Prospect Charter
- Triangle Lake

#### 2A-SD5 Special District 5
- Adrian / Jordan Valley
- Grant Union
- Heppner
- Irrigon (3A)
- Pilot Rock / Nixyaawii
- Riverside (3A)
- Stanfield
- Umatilla (3A)
- Weston-McEwen

#### 1A-SD5 [6] Special District 5 [6-player]
- Dayville / Monument
- Echo
- Huntington
- Joseph
- Mitchell / Spray / Wheeler
- Pine Eagle
- Prairie City / Burnt River
- Sherman / Condon
- South Wasco County
- Harper

#### 3A - Special District 2
- Brookings-Harbor
- Cascade Christian
- Douglas
- Harrisburg
- Junction City (4A)
- La Pine
- Pleasant Hill
- Santiam Christian
- Sisters (4A)
- Siuslaw (4A)
- South Umpqua
- St. Mary's, Medford
- Sutherlin

#### 4A/3A - Special District 3
- Baker
- Burns*
- La Grande
- Mcloughlin/Griswold*(4A to 3A)
- Nyssa*
- Ontario
- Vale*

#### 1A-SD3 Special District 3
- Cove
- Crane
- Dufur
- Elgin
- Enterprise (2A)
- Imbler
- Ione / Arlington
- Powder Valley
- Union (2A)
- Wallowa

#### 1A-SD5 [6] Special District 5 [6-player]
- Adrian / Jordan Valley
- Grant Union
- Heppner
- Irrigon (3A)
- Pilot Rock / Nixyaawii
- Riverside (3A)
- Stanfield
- Umatilla (3A)
- Weston-McEwen

#### 1A-SD5 [6] Special District 5 [6-player]
- Dayville / Monument
- Echo
- Huntington
- Joseph
- Mitchell / Spray / Wheeler
- Pine Eagle
- Prairie City / Burnt River
- Sherman / Condon
- South Wasco County
- Harper