



Oregon School Activities Association  
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January 24, 2020

TO: Superintendents, Principals, Athletic Directors, and Football Coaches

FROM: Brad Garrett, Assistant Executive Director

SUBJECT: OSAA Football Ad Hoc Advisory Committee Update

The Football Ad Hoc Committee conducted its thirteenth public meeting on January 22, 2020 at the OSAA Office in Wilsonville. Committee recommendations will be forwarded to the OSAA Executive Board for review and potential adoption on February 10, 2020.

OSAA staff provided a summary of 26 pieces of correspondence received after the last meeting. The Committee received testimony from 14 individuals representing 10 schools and 1 youth football organization. The group then convened into a work session to discuss those items outlined on the posted agenda.

The Committee is recommending the following:

- League/Special District alignments and allocations as outlined. (included in this update)
- Using criteria to identify teams eligible to play down a classification for a two-year period.
  - Any team with a two-year in-classification winning percentage of 22% or lower will have the option to move down a classification level.
- Using criteria to identify teams that would be required to move back to their originating classification level after playing down for a two-year period.
  - Any team with a two-year in-classification winning percentage of 66.67% or higher is automatically moved to originating classification after the two-year period.
  - Any team that wins an OSAA Football Championship game, regardless of round, is automatically moved to originating classification after the two-year period.
- Eliminating the following criteria from consideration when evaluating teams to determine if they would have the option to play down a classification level.
  - Any team with a four-year in-classification winning percentage of 22% or lower
  - Has played 12 or fewer in-classification games during the last four years.
- Continue offering schools with enrollment between 90 and 120 the option to play either the 8-player or 11-player game. Schools using the enrollment zone exception to play down are subject to application of the criteria defined above.
- Continue piloting 6-player Football for the 2020 and 2021 seasons
  - There is consensus to keep the current recommendation to allow any team with enrollment of 89 or less to participate in the 6-player game.
  - There is no support from the OSAA Executive Board to extend the season beyond the cutoff date for the pilot program.
  - During the pilot, no OSAA State Championship will be awarded at the 6-player level. There is consensus that the number of 6-player schools that complete the season will need to increase to a minimum of 25 schools before a Championship would be considered.

- Changing the game type at the 2A classification level by the 2022 season. A recommendation will be finalized prior to the start of the 2020 season to provide schools adequate time to make necessary adjustments. The following options are currently under consideration and will be discussed at subsequent meetings:
  - 9-player Football
    - Any 2A school choosing to continue to play 11-player will have the option to participate at the 3A level in Football and would not be required to move other sports/activities up to the 3A.
    - Elimination of the enrollment zone
    - All 2A schools currently playing down to the 1A level would be returned to the 2A classification to participate in the 9-player game.
  - Big 8 – Little 8
    - Model divides all 2A and 1A schools, except those participating in 6-player, using adjusted ADM into two separate 8-player divisions.
    - Any 2A school choosing to continue to play 11-player will have the option to participate at the 3A level in Football and would not be required to move other sports/activities up to the 3A.
    - Provides an option to set a cut-off number for 6-player football
    - Maintains traditions of the 8-player game
    - Allows for scheduling between the two divisions – fewer RPI issues.
    - Allows for easier out of state scheduling

Additional Discussion Information:

### Criteria/Benchmarks

The Committee continues to evaluate the “move back” criteria and the potential to add additional markers outside of winning percentage or total wins within the state championship bracket that could be used to determine if a team needs to go back to their originating classification. This includes expanding this criterion to include any Colley win before calculating final 2-year winning percentage.

The group has also discussed adding an additional criterion that would prompt review of any team exercising the play down option whose winning percentage is under the 66.67% percentage but has demonstrated through a combination of winning percentage, league finish, participation numbers, or state championship qualification that it may need to be moved back up.

There is concern specifically related the impact of schools involved in cooperative sponsorships and perhaps the need to apply a different set of criteria to evaluate whether they should have the option to move down and/or be required to move back to their originating classification level.

### Adrian/Jordan Valley and Pilot Rock/Nixyaawii

The Committee received requests from both cooperative sponsorships to allow continued participation at the 1A classification level. Adrian/Jordan Valley has a 2-year in-class winning percentage of 83.33% and a 4-year in class winning percentage of 72.22% plus advanced to the quarterfinals in 2019 and won the State

Championship this year. Corresponding numbers for Pilot Rock/Nixyaawii are 68.75% and 50% and advanced to the State Championship bracket this year.

The Committee spent considerable time discussing the merits of the request. The group recognizes the extenuating circumstances related to both situations. Specifically, the geographic challenges for Jordan Valley and the limited options they have available to continue offering football and the impact of dissolving the Nixyaawii co-op with Pilot Rock and the issues associated with retaining co-ops in other sports with them moving forward.

The group did reach consensus that while limited options are available in both situations it is incumbent upon those schools involved to exhaust those options before the Committee would consider creating an exception to their adopted criteria.

Therefore, if the schools prefer to remain as a cooperative sponsorship, they will be required to play at the 2A level for the next two-year time block. Committee members do not currently support an exception to the criteria defined above for these cooperative teams.

### Youth Football Position Statement

Representatives from South Salem Youth Football requested that the Committee review the position statement. The representatives requested that the group revise the statement to support allowing a modified contact game for third and fourth graders. Currently, the position statement recommends that flag football be played until grade five where a modified contact game would be first introduced.

A representative from the Salem-Keizer schools district also requested that the Committee survey member schools to identify if/how the position statement has impacted youth football in their feeder programs and to what extent.

After lengthy discussion about the merits of the request the group is not in support of modifying the position statement to allow contact football for third and fourth graders in any form currently but supports surveying member schools to better understand the position statements impact to this point.

Any potential changes to the consensus position statement would need to be reviewed and approved by all groups represented including the OADA, OACA, OSAA Medical Aspects of Sports Committee, and Oregon Athletic Training Society.

Recommended Allocations/Bracket Structure (see attached League/Special District recommendations)

Classification	Qualifiers	Allocation Method
6A	32	3 teams per SD, plus 11 via rankings
5A	16	3 teams per SD, plus 4 via rankings
4A	16	SD 1,2,5 (3 teams) and SD 3,4,6 – (2 teams), plus highest ranked #3 between SD 3 and 4
3A	16	SD1 – 6 teams, SD2 – 6 teams, and SD-3 – 2 teams, plus 2 via rankings
2A	16	3 teams per SD, plus 1 via rankings
1A	16	4 teams per SD, plus 4 via rankings

The OSAA staff will provide a Committee update, like this one, to all superintendents, principals, athletic directors, and football coaches following each meeting. The Committee roster, charge, and any additional committee information is available at <http://www.osaa.org/governance/committees>.

Written suggestions and proposals should be emailed to the OSAA at [bradg@osaa.org](mailto:bradg@osaa.org). Any communication received by the OSAA will be shared with all committee members for review and discussion.

**The next public meeting of the Ad Hoc Football Advisory Committee is TBD.** The general format for the meeting will be for the Committee to receive public testimony followed by a closed work session. The Committee appreciates your support and encourages your participation in this process. Please do not hesitate to contact Brad Garrett ([bradg@osaa.org](mailto:bradg@osaa.org)) at the OSAA if you have any questions.

Proposed 2020 OSAA Football  
January 22, 2020

**6A-SD1 Special District 1**

- Cleveland
- Franklin
- Grant
- Jefferson
- Lincoln
- Madison
- Roosevelt
- Wilson

**6A-SD2 Special District 2**

- Aloha
- Beaverton
- Jesuit
- Mountainside
- Southridge
- Sunset
- Westview

**6A-SD3 Special District 3**

- Century
- Glencoe
- Liberty
- McMinnville
- Newberg
- Sherwood

**6A-SD4 Special District 4**

- Barlow
- Centennial
- Central Catholic
- Clackamas
- David Douglas
- Gresham
- Reynolds
- Sandy

**6A-SD5 Special District 5**

- Lake Oswego
- Lakeridge
- Oregon City
- Tigard
- Tualatin
- West Linn

**6A-SD6 Special District 6**

- Bend
- McNary
- Mountain View
- South Salem
- Sprague
- Summit
- West Salem

**6A-SD7 Special District 7**

- Grants Pass
- North Medford
- Roseburg
- Sheldon
- South Medford

**5A - Special District 1**

- Hood River Valley
- La Salle Prep
- Parkrose
- Pendleton
- Putnam
- Redmond
- Ridgeview
- The Dalles

**5A - Special District 2**

- Canby (6A)
- Forest Grove (6A)
- Hillsboro
- McKay (6A)
- North Salem
- Scappoose
- St. Helens
- Wilsonville

**5A - Special District 3**

- Central
- Corvallis
- Crescent Valley
- Dallas
- Lebanon
- Silverton
- South Albany
- West Albany

**5A - Special District 4**

- Ashland
- Churchill
- Crater
- Eagle Point
- North Bend / Powers
- South Eugene (6A)
- Springfield
- Thurston
- Willamette

**4A - Special District 1**

- Astoria
- Banks
- Milwaukie/Milwaukie AOA (5A)
- Seaside
- Tillamook
- Valley Catholic

**4A - Special District 2**

- Crook County (5A)
- Estacada
- Gladstone
- Madras
- Molalla
- North Marion

**4A - Special District 3**

- Cascade
- Newport
- Stayton
- Sweet Home
- Woodburn

**4A - Special District 4**

- Cottage Grove
- Elmira
- Marist Catholic
- Marshfield
- North Eugene (5A)

**4A - Special District 5**

- Henley
- Hidden Valley
- Klamath Union
- Mazama
- North Valley
- Phoenix

**4A/3A - Special District 6**

- Baker
- Burns\*
- La Grande
- McLouglin/Griswold\*(4A to 3A)
- Nyssa\*
- Ontario
- Vale\*

COLOR KEY	
	Required/Elected to Move Up
	Play Down Confirmed

Proposed 2020 OSAA Football  
January 22, 2020

**3A - Special District 1**

Amity  
Blanchet Catholic  
Clatskanie  
Corbett (4A)  
Dayton  
Philomath (4A)  
Rainier  
Scio  
Taft  
Warrenton  
Willamina  
Yamhill-Carlton

**3A - Special District 2**

Brookings-Harbor  
Cascade Christian  
Douglas  
Harrisburg  
Junction City (4A)  
La Pine  
Pleasant Hill  
Santiam Christian  
Sisters (4A)  
Siuslaw (4A)  
South Umpqua  
St. Mary's, Medford  
Sutherlin

**4A/3A - Special District 3**

Baker  
Burns\*  
La Grande  
McLouglin/Griswold\*(4A to 3A)  
Nyssa\*  
Ontario  
Vale\*

**2A-SD1 Special District 1**

Colton  
Gaston  
Knappa  
Nestucca  
Salem Academy  
Sheridan  
Vernonia

**2A-SD2 Special District 2**

Culver  
Gervais  
Jefferson  
Kennedy  
Regis  
Santiam  
Toledo

**2A-SD3 Special District 3**

Central Linn  
Creswell (3A)  
Lowell  
Monroe  
Oakland  
Oakridge  
Reedsport

**2A-SD4 Special District 4**

Bandon  
Coquille  
Glide  
Illinois Valley  
Lakeview  
Rogue River

**2A-SD5 Special District 5**

Grant Union  
Heppner  
Irrigon (3A)  
Riverside (3A)  
Stanfield  
Umatilla (3A)  
Weston-McEwen

**2A Independent**

Chemawa  
Neah-Kah-Nie  
Portland Christian

**1A-SD1 Special District 1**

Elkton  
Falls City / Kings Valley Char.  
Mapleton  
Mohawk  
North Douglas  
Perrydale  
Siletz Valley  
St. Paul  
Waldport (2A)  
Yoncalla

**1A-SD2 Special District 2**

Bonanza (2A)  
Butte Falls / Crater Lake Char. Acad. (2A)  
Camas Valley  
Chiloquin  
Days Creek  
Glendale  
Gold Beach (2A)  
Hosanna Christian  
Lost River (2A)  
Myrtle Point (2A)  
Riddle  
Triad

**1A-SD3 Special District 3**

Adrian  
Cove  
Crane  
Dufur  
Elgin  
Enterprise (2A)  
Imbler  
Ione / Arlington  
Lyle/Wishram/Klickitat  
Pilot Rock  
Powder Valley  
Union (2A)  
Wallowa

**1A-SD4 [6] Special District 4 [6-player]**

Alea  
Crow  
Eddyville Charter  
Gilchrist  
Jewell  
McKenzie  
North Lake  
Prospect Charter  
Triangle Lake

**1A-SD5 [6] Special District 5 [6-player]**

Dayville / Monument  
Echo  
Huntington  
Joseph  
Mitchell / Spray / Wheeler  
Pine Eagle  
Prairie City / Burnt River  
Sherman / Condon  
South Wasco County  
Harper